

And these are not all the tributes which have come in honor of those whom we lost. We also can celebrate our loved ones by knowing that the mission of peace and reconstruction they undertook in Bosnia and Croatia is being carried on. When they fell, so many of you here, even those of you who had experienced painful personal losses, took up a fallen standard. Today, with the great outpouring of reconstruction aid from around the world, with dozens of American companies working to restore the currents of commerce, with the Department of Commerce preparing to open the door of its new office in Zagreb next week, the habits of peace are taking on. And that's something to celebrate.

Above all, we can celebrate them by striving to live our lives in a way that honors their lives. Whether we're in Government or in our military, in journalism or business, let us resolve to serve. When we see a child in need, a community in distress, a nation struggling to be free, let us resolve to act. Let us resolve to learn from this tragedy and work, as so many of you have done, to make our airplanes and our airports and air travel safer. Let us resolve to honor those business leaders who perished by celebrating the best of American business and saying, "Yes, it can be a good and noble thing, and we should work to expand its reach."

Earlier today, the conference board in our administration announced that we are creating the Ronald H. Brown Award for Corporate Leadership. Each year that award will honor America's finest corporate citizens, those who do well and do good by serving.

Above all, let us resolve always to shine a light of hope and freedom in the darkness, for the people we lost a year ago did not die on a distant mountain because they did not care or did not believe in the possibility of tomorrow being better than today. And if we owe them anything at all, we owe them our best efforts to make tomorrow better than today and to spread hope among our people and throughout the world.

Tomorrow will be 29 years since Martin Luther King was killed in Memphis. When you think of your loved ones, remember him and what he said: "All inhabitants of the globe are now neighbors, the large house in

which we live demands that we transform this worldwide neighborhood into a worldwide brotherhood." The people we celebrate today gave their lives building that worldwide brotherhood. For the men and women, the boys and girls alive all over the world, and those yet to come, it is up to us to celebrate them by continuing that noble work.

Thank you, and God bless you all.

NOTE: The President spoke at 3:04 p.m. at the Commerce Department. In his remarks, he referred to Alma Brown, widow of former Secretary of Commerce Ronald H. Brown.

### **Letter to Congressional Leaders Reporting on Angola**

*April 3, 1997*

*Dear Mr. Speaker: (Dear Mr. President:)*

I hereby report to the Congress on the developments since my last report of September 19, 1996, concerning the national emergency with respect to Angola that was declared in Executive Order 12865 of September 26, 1993. This report is submitted pursuant to section 401(c) of the National Emergencies Act, 50 U.S.C. 1641(c), and section 204(c) of the International Emergency Economic Powers Act, 50 U.S.C. 1703(c).

On September 26, 1993, I declared a national emergency with respect to the National Union for the Total Independence of Angola ("UNITA"), invoking the authority, *inter alia*, of the International Emergency Economic Powers Act (50 U.S.C. 1701 *et seq.*) and the United Nations Participation Act of 1945 (22 U.S.C. 287c). Consistent with United Nations Security Council Resolution 864, dated September 15, 1993, the order prohibited the sale or supply by United States persons or from the United States, or using U.S.-registered vessels or aircraft, of arms and related materiel of all types, including weapons and ammunition, military vehicles, equipment and spare parts, and petroleum and petroleum products to the territory of Angola other than through designated points of entry. The order also prohibited such sale or supply to UNITA. United States persons are prohibited from activities that promote or are calculated to promote such sales or supplies, or from attempted viola-

tions, or from evasion or avoidance or transactions that have the purpose of evasion or avoidance, of the stated prohibitions. The order authorized the Secretary of the Treasury, in consultation with the Secretary of State, to take such actions, including the promulgation of rules and regulations, as might be necessary to carry out the purposes of the order.

1. On December 10, 1993, the Department of the Treasury's Office of Foreign Assets Control (OFAC) issued the UNITA (Angola) Sanctions Regulations (the "Regulations") (58 *Fed. Reg.* 64904) to implement my declaration of a national emergency and imposition of sanctions against UNITA. The Regulations prohibit the sale or supply by United States persons or from the United States, or using U.S.-registered vessels or aircraft, of arms and related materiel of all types, including weapons and ammunition, military vehicles, equipment and spare parts, and petroleum and petroleum products to UNITA or to the territory of Angola other than through designated points of entry. United States persons are also prohibited from activities that promote or are calculated to promote such sales or supplies to UNITA or Angola, or from any transaction by any United States persons that evades or avoids, or has the purpose of evading or avoiding, or attempts to violate, any of the prohibitions set forth in the Executive order. Also prohibited are transactions by United States persons, or involving the use of U.S.-registered vessels or aircraft, relating to transportation to Angola or UNITA of goods the exportation of which is prohibited.

The Government of Angola has designated the following points of entry as points in Angola to which the articles otherwise prohibited by the Regulations may be shipped: *Airports*: Luanda and Katumbela, Benguela Province; *Ports*: Luanda and Lobito, Benguela Province; and Namibe, Namibe Province; and *Entry Points*: Malongo, Cabinda Province. Although no specific license is required by the Department of the Treasury for shipments to these designated points of entry (unless the item is destined for UNITA), any such exports remain subject to the licensing requirements of the Department of State and/or Commerce.

There has been one amendment to the Regulations since my report of September 19, 1996. The UNITA (Angola) Sanctions Regulations, 31 CFR Part 590, were amended on October 21, 1996 (61 *Fed. Reg.* 54936, October 23, 1996), to implement section 4 of the Federal Civil Penalties Inflation Adjustment Act of 1990, as amended by the Debt Collection Improvement Act of 1996, by adjusting for inflation the amount of the civil monetary penalties that may be assessed under the Regulations. The amendment increases the maximum civil monetary penalty provided in the Regulations from \$10,000 to \$11,000 per violation.

The amended Regulations also reflect an amendment to 18 U.S.C. 1001 contained in section 330016(1)(L) of Public Law 103-322, September 13, 1994; 108 Stat. 2147. The amendment notes the availability of higher criminal fines pursuant to the formulas set forth in 18 U.S.C. 3571. A copy of the amendment is attached.

2. The OFAC has worked closely with the U.S. financial community to assure a heightened awareness of the sanctions against UNITA—through the dissemination of publications, seminars, and notices to electronic bulletin boards. This educational effort has resulted in frequent calls from banks to assure that they are not routing funds in violation of these prohibitions. United States exporters have also been notified of the sanctions through a variety of media, including via the Internet, Fax-on-Demand, special fliers, and computer bulletin board information initiated by OFAC and posted through the U.S. Department of Commerce and the U.S. Government Printing Office. There have been no license applications under the program since my last report.

3. The expenses incurred by the Federal Government in the 6-month period from September 26, 1996, through March 25, 1997, that are directly attributable to the exercise of powers and authorities conferred by the declaration of a national emergency with respect to UNITA are about \$61,000, most of which represent wage and salary costs for Federal personnel. Personnel costs were largely centered in the Department of the Treasury (particularly in the Office of Foreign Assets Control, the U.S. Customs Serv-

ice, the Office of the Under Secretary for Enforcement, and the Office of the General Counsel), and the Department of State (particularly the Office of Southern African Affairs).

I will continue to report periodically to the Congress on significant developments, pursuant to 50 U.S.C. 1703(c).

Sincerely,

**William J. Clinton**

NOTE: Identical letters were sent to Newt Gingrich, Speaker of the House of Representatives, and Albert Gore, Jr., President of the Senate. This letter was released by the Office of the Press Secretary on April 4.

**Remarks Calling for the Ratification  
of the Chemical Weapons  
Convention and an Exchange With  
Reporters**

*April 4, 1997*

**The President.** Thank you. Thank you very much, Senator Boren, for your words and your presence here today. We were laughing before we came out here. Senator Boren and I started our careers in politics in 1974 together, but he found a Presidency that is not term-limited—[laughter]—and I want to congratulate him on it.

Mr. Vice President, Secretary Albright, Secretary Cohen, Secretary Baker, Senator Nancy Kassebaum Baker, General Shalikashvili. Let me thank all of you who have spoken here today for the words you have said, for you have said it all. And let me thank all of you who have come here to be a part of this audience today to send a clear, unambiguous, united message to America and to our Senate.

I thank General Colin Powell and Senator Warren Rudman, former arms negotiators Paul Nitze, Edward Rowny, and Ken Adelman; so many of the Congressmen who have supported us, including Senator Biden and Senator Levin who are here; the truly distinguished array of military leaders, leaders of businesses, religious organizations, human rights groups, scientists, and arms control experts.

Secretary Baker made, I thought, a very telling point, which others made as well. This

is, in the beginning, a question of whether we will continue to make America's leadership strong and sure as we chart our course in a new time. We have to do that, and we can only do that if we rise to the challenge of ratifying the Chemical Weapons Convention.

We are closing a 20th century which gives us an opportunity now to forge a widening international commitment to banish poison gas from the Earth in the 21st century. This is a simple issue at bottom, even though the details are somewhat complex. Presidents and legislators from both parties, military leaders, and arms control experts have bound together in common cause because this is simply good for the future of every American.

I received two powerful letters recently, calling for ratification. One has already been mentioned that I received from Senator Nancy Kassebaum Baker, Senator Boren, and former National Security Adviser General Brent Scowcroft. The other came from General Powell, General Jones, General Vessey, General Schwartzkopf, and more than a dozen other retired generals and admirals, all of them saying as one, "America needs to ratify the Chemical Weapons Convention, and we must do it before it takes effect on April 29th."

Of course the treaty is not a panacea. No arms control treaty can be absolutely perfect, and none can end the need for vigilance. But no nation acting alone can protect itself from the threat posed by chemical weapons. Trying to stop their spread by ourselves would be like trying to stop the wind that helps carry their poison to its target. We must have an international solution to a global problem.

The convention provides clear and overwhelming benefits for our people. Under a law Congress passed in the 1980's, we were already destroying almost all our chemical weapons. The convention requires other nations to follow our lead, to eliminate their arsenals of poison gas and to give up developing, producing, and acquiring such weapons in the future. By ratifying the Chemical Weapons Convention, as Secretary Cohen said, we can help to shield our soldiers from one of the battlefields deadliest killers. We can give our children something our parents and grandparents never had, broad protec-